Prioritized Site Inventory for Affordable Housing Development: Property Profiles



Prepared for Lincoln County Regional Planning Commission

May 2025



Executive Summary

The 2023 <u>Lincoln County Housing Needs Assessment</u> identified a need for affordable housing in the County based on the number of cost-burdened households, displaced workers, overcrowded households, under-housed residents, and substandard and obsolete homes.

The Needs Assessment laid out strategies for affordable housing production, with Action Item 4A being "Compile a prioritized inventory of potential housing development sites". This action item was labeled high impact with a 0-1–year timeframe.

This inventory is a response to Action Item 4A: a catalog of potential sites for housing in Lincoln County, with at least one parcel in almost every town.

Each profile in this inventory includes parcel details such as size, zoning, and access to utilities as well as development potential. In addition to a picture of the parcel, each profile includes an image or two to illustrate what the potential development density would look like.

The goal of this inventory is to provide a catalog for developers, funders, or other entities interested in creating or supporting affordable housing development in Lincoln County to reference when choosing a parcel to purchase, or municipality to engage in discussion with.

Disclaimer: Lincoln County engaged Camoin Associates to prepare this Prioritized Site Inventory for Affordable Housing Development: Property Profiles to support identifying potential sites for development. However, Lincoln County is not mandating that these sites must be used for affordable housing. Rather, this project should be viewed as a way to start the conversation with developers and property owners about the possibility for housing now or in the future.

Any potential developer interested in a parcel(s) profiled in this document should review the municipality's land use ordinances and have conversations with the Town's code enforcement officer to ensure a full understanding of the building potential for the site

NOTE: ACREAGE AND DEVELOPMENT POTENTIAL FOR EACH SITE PROFILED ARE PRELIMINARY AND SHOULD BE USED FOR INITIAL PLANNING DISCUSSIONS ONLY.

Methodology

PARCEL IDENTIFICATION

With the input of local municipalities, the data team conducted GIS analysis to identify candidate parcels and determine their desirability and developability for affordable housing development.

Parcels considered "desirable" were equal to or greater than one dry acre, near schools, in growth areas if applicable to the town, near water and sewer service if possible, and vacant or underutilized, meaning that the assessment value of improvements was greater than 60% of the total assessed value if the data was available. Click here to learn more about growth areas in Lincoln County.

Parcels considered "undevelopable" included conserved lands, wetlands or lands within wetland, stream, river, and coast buffers, parcels with a slope greater than 20%, or public facilities, such as parks, cemeteries, and airports.

This identification and sorting process was the first step in creating the site inventory. The Lincoln County Regional Planning Commission team then conducted a build-out analysis for each parcel identified to determine the logistics of potential development.

The build-out analysis utilized current local zoning ordinances at the time of preparation (August 2024) and is subject to change based on future ordinance changes. Possible density bonuses for long-term, designated-affordable developments allowed under LD 2003, commonly referred to as the State Housing Law, have not been included in the build-out analysis. Use the 'Development Potential' details for each site profile for preliminary planning purposes only. Confirmation with the local municipality should be a part of any site development process, including LD 2003 applicability.



Methodology

OUTREACH

Camoin Associates prioritized sites based on the build-out analysis and called the owners of each parcel (as possible) to gauge their interest in the idea of selling their parcels for affordable housing development in the future. Responses from these calls helped to inform the sites in this inventory. Therefore, the sites that appear on the following pages are those whose owners are either interested in potentially selling their land for housing development or could not be reached.

Identified parcels that had a property owner express no interest in selling the land have not been included in this Site Inventory.



Affordable Housing

HOUSING TYPES

There are various affordable housing types that may be suitable for these sites, dependent on factors such as zoning and area-specific needs. The following are a few different types of affordable housing:

Single-Unit Residential

A free-standing structure that houses an individual or family. This home can be rented or owned and can be a house, apartment, mobile home, etc.

Multi-Unit Residential

A building housing two or more units that can be rented or owned and occupied by multiple families or individuals.

Mixed-Use

A building that is a combination of residential and other, such as a storefront on the first floor and apartments on the second floor.

HOW TO READ THESE PROFILES

To provide a geographic context for the site, each profile includes the site address if available (if not, the words "Housing Development Opportunity" are used), the state ID/tax map number, an aerial image of the site, and a short description of the nearby roads, waterbodies, or other landmarks.

Parcel details are included to give the reader an idea of the current state of the parcel, including total acres, dry acres, zoning information, and the status of the water and sewer connection.

To inform future developers of the site's potential, each parcel includes a section with information about the number of units that could be supported based on zoning, land use ordinances, and dry acreage. Some properties have density information to show how the density would change if a developer were to add a sewer and/or water connection. Each profile includes 1-2 example image(s) illustrating the level of density that may be feasible on that parcel.



Housing Development Opportunity Alna, ME 04535 15010_R-4-11

Where Cross Rd, Golden Ridge Rd, and 218 meet





Parcel Details

Total Acres: 21.6

Dry Acres: 21.6

Zoning: None

Water: No

Sewer: No

Development Potential

Allowed Density: Minimum 2 acres per dwelling unit. Two dwelling unit maximum, if the lot is vacant. Three dwelling units maximum, if the lot contains a single-family dwelling.

This site could support approximately 10 housing units under existing zoning.

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per 2 acres.



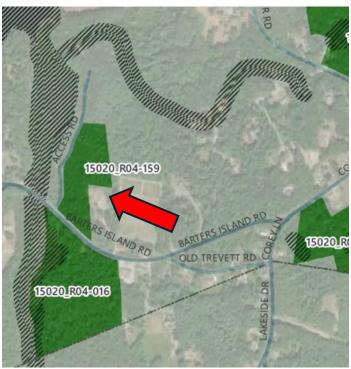
Illustrative example of development type permitted under current zoning



O Barters Island Rd. Boothbay, ME 04537 15020_R04-159

Less than a mile from the Knickerbocker lakes





Parcel Details

Total Acres: 6.1

Dry Acres: 6.1

Zoning: Residential

Water: No

Sewer: No

This parcel is located in a town-

designated growth-area*

Source: Camoin Associates

Development Potential

Allowed Density: Minimum net developable lot area per dwelling unit is 40,000 sq. ft.

This site can support approximately 6 housing units under existing zoning.



Illustrative example of development type permitted under current zoning without sewer Source: Heritage Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: Island Housing





0 Montgomery Rd Boothbay Harbor, ME 04538 15030_030-004

Across the street from the Boothbay schools





Parcel Details

Total Acres: 8.2

Dry Acres: 5.7

Zoning: General Business

Water: Unknown

Sewer: Unknown

This parcel is located in a town-designated growth-area*

Source: Camoin Associates

Development Potential

Allowed Density: 20,000 sq. ft. lot minimum per unit without sewer and water for multi-family; 10,000 sq. ft. lot minimum per residential unit with sewer and water

Units Supportable without Sewer: 8 (approx. 1.4 units per acre)

Units Supportable with Sewer: 16 (approx. 2.8 units per acre)



Illustrative
example of
development type
permitted under
current zoning
without sewer
Source: Heritage
Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: The Cottages at Willet Brook Facebook Page

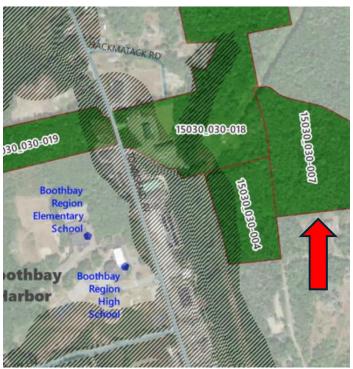




O Hackmatack Rd Boothbay Harbor, ME 04538 15030_030-007

Across the street from the Boothbay schools





Parcel Details

Total Acres: 13.4

Dry Acres: 13.4

Zoning: General Business

Water: Unknown

Sewer: Unknown

Source: Camoin Associates

Development Potential

Allowed Density: 20,000 sq. ft. lot minimum per unit without sewer and water for multi-family; 10,000 sq. ft. lot minimum per residential unit with sewer and water

Units Supportable without Sewer: 29 (approx. 2.2 units per acre)

Units Supportable with Sewer: 58 (approx. 4.3 units per acre)



Illustrative
example of
development type
permitted under
current zoning
without sewer
Source: Heritage
Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: Island Housing Trust





Housing Development Opportunity Bremen, ME 04551 15040_004-074

Along the edge of Broad Cove





Parcel Details

Total Acres: 11.37

Dry Acres: 9.3 (outside shoreland zoning)

Zoning: General; Residential Shoreland

Zone

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 40,000 sq. ft. per unit outside shoreland zone.

New residential dwelling units may also require a Residential Growth Permit from the Town of Bremen, which limits development to eight (8) new units per year (per Bremen's Residential Growth Cap Ordinance)



Illustrative example of development type permitted under current



Housing Development Opportunity Bristol, ME 04539 15040_004-140

Across the street from Bristol Consolidated School





Parcel Details

Total Acres: 84.8

Dry Acres: 76.8

Zoning: None

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: Minimum 1 acre per dwelling unit

This site could support approximately 76 units under existing zoning. Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per acre.



Illustrative example of development type permitted under current zoning



0 Bristol Rd.Damariscotta, ME 0454315060_001-022-008

Off of 129, about 2 miles from Days Cove

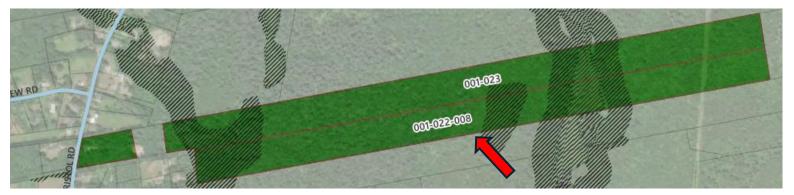


Parcel Details

Total Acres: 47.9 Water: No

Dry Acres: 33.0 **Sewer:** No

Zoning: Rural This parcel is located in a town-designated growth-area*



Source: Camoin Associates

Development Potential

Allowed Density: 80,000 sq. ft. lot minimum per unit without sewer and water; 10,000 sq. ft. lot minimum per unit with sewer and water per first dwelling unit, 6,000 sq. ft. thereafter

Units Supportable without Sewer: 15 (approx. 0.5 units per acre)

Units Supportable with Sewer: 208 (approx. 6.3 units per acre)



Illustrative example of development type permitted under current zoning without sewer Source: Heritage Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: Island Housing Trust





250 Bristol Rd. Damariscotta, ME 04543 15060_001-023

Off of 129, about 2 miles from Days Cove

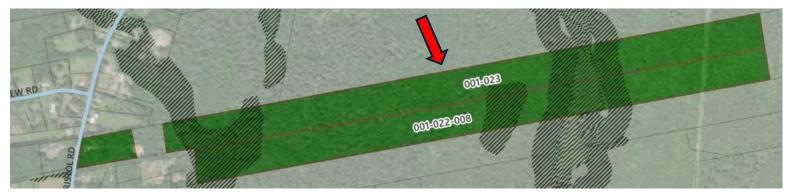


Parcel Details

Total Acres: 55.8 Water: Unknown

Dry Acres: 43.1 **Sewer:** No

Zoning: Rural This parcel is located in a town-designated growth-area*



Source: Camoin Associates

Development Potential

Allowed Density: 80,000 sq. ft. lot minimum per unit without sewer and water; 10,000 sq. ft. lot minimum per unit with sewer and water per first dwelling unit, 6,000 sq. ft. thereafter

Units Supportable without Sewer: 16 (approx. 0.4 units per acre)

Units Supportable with Sewer: 216 (approx. 5.0 units per acre)



Illustrative example of development type permitted under current zoning without sewer Source: Heritage Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: Island Housing Trust





0 Main St.Damariscotta, ME 0454315060_009-068

Right next to Rising Tide Co-Op





Source: Camoin Associates

Parcel Details

Total Acres: 8.1

Dry Acres: 4.2 (outside shoreland zoning)

Zoning: C2 & Residential

Water: Yes

Sewer: Yes

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: 10,000 sq. ft. per first principal building or dwelling unit, 6,000 sq. ft. thereafter with sewer and water

This site could support approximately 28 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 4 units per acre



Illustrative example of development type permitted under current zoning

Source: The Cottages at Willet Brook Facebook Page



O Heater Rd. Damariscotta, ME 04543 15060_001-058

Near the corner of Biscay Rd and Heater Rd





Parcel Details

Total Acres: 19.3

Dry Acres: 18.4

Zoning: Rural

Water: Unknown

Sewer: No

This parcel is located in a town-designated growth-area*

Source: Camoin Associates

Development Potential

Allowed Density: 10,000 sq. ft. per first principal building or dwelling unit, 6,000 sq. ft. thereafter with sewer and water; 80,000 sq. ft. per principal building or dwelling unit without sewer and water.

Units Supportable without Sewer: 10 (approx. 0.5 units per acre)

Units Supportable with Sewer: 131 (approx. 7.1 units per acre)



Illustrative example of development type permitted under current zoning without sewer Source: Heritage Housing Trust

Illustrative example of development type permitted under current zoning with sewer Source: High Pines Village





Housing Development Opportunity Edgecomb, ME 04556 15080_R01-020

Right by the post office





Parcel Details

Total Acres: 51.1

Dry Acres: 46.8

Zoning: Rt. 27 Corridor Area I & Rural

District & Woodland District

Water: No

Sewer: No

Development Potential

Allowed Density: 3 acre lot minimum, 1 dwelling unit allowed per lot

This site could support approximately 1 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per 4 acres



Illustrative example of development type permitted under current zoning



Housing Development Opportunity Edgecomb, ME 04556 15080_R03-007

At the corner of Parsons Point Rd and Boothbay Rd





Parcel Details

Total Acres: 3.1

Dry Acres: 2.8

Zoning: Rt. 27 Corridor Area III

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 3 acre lot minimum, 1 dwelling unit allowed per lot

This site could support approximately 1 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 dwelling per 3 acres



Illustrative example of development type permitted under current zoning



Housing Development Opportunity Edgecomb, ME 04556 15080_U15-008

Across the street from Kamala Boutique





Parcel Details

Total Acres: 6.7

Dry Acres: 6.7

Zoning: Rt. 27 Corridor Area III & Marine

District

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 3 acre lot minimum, 1 dwelling unit allowed per lot

This site could support approximately 1 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 dwelling per 3 acres



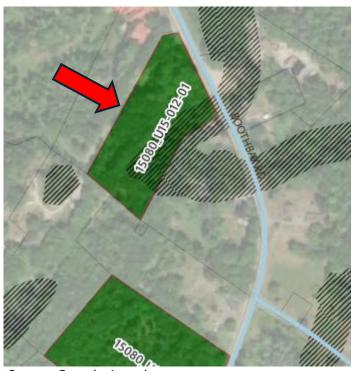
Illustrative example of development type permitted under current zoning



Housing Development Opportunity Edgecomb, ME 04556 15080_U15-012-01

Across the street from 4 Seasons Automotive





Parcel Details

Total Acres: 4.2

Dry Acres: 3.1

Zoning: Rt. 27 Corridor Area II

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 1 acre lot minimum, 1 dwelling unit allowed per lot

This site could support approximately 1 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 dwelling per acre



Illustrative example of development type permitted under current



O Academy Hill Newcastle, ME 04553 15110_013-011

Between Route 1, Mill Rd, and Academy Hill





Source: Camoin Associates

Parcel Details

Total Acres: 1.2

Dry Acres: 1.2

Zoning: Village Business

Water: Yes

Sewer: Unknown

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: Density varies by housing type

Under existing zoning, this site could support 16 units of multi-unit residential housing, 1 unit of single-unit residential housing, or 20 units of mixed-use buildings



Illustrative example of development type permitted under current zoning

Source: Camoin Associates



Housing Development Opportunity South Bristol, ME 04568 15140_29 31

Off of 129 across the street from the post office





Parcel Details

Total Acres: 15.4

Dry Acres: 14.5

Zoning: None

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Though the site has no zoning, this analysis uses the dimensional requirement of shoreland zoning, which is approximately 1 unit per acre to determine that this site could support 14 units

This density would need to be confirmed by the local planning board prior to development



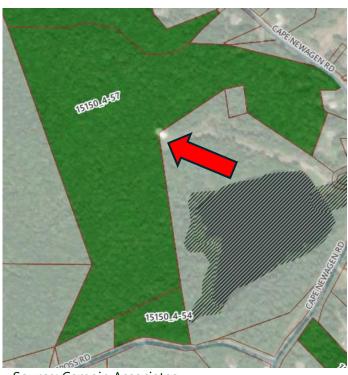
Illustrative example of development type permitted under current zoning



Housing Development Opportunity Southport, ME 04576 15150_4-57

Off of 238 right next to Southport Water Supply Pond





Parcel Details

Total Acres: 31.0

Dry Acres: 31.0

Zoning: Residential

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 80,000 sq. ft. of lot area per unit (Allowed uses include single dwelling unit and duplex. Multi-unit dwelling (3 or more) is not permitted)

This site could support approximately 16 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 dwelling per 2 acres



Illustrative example of development type permitted under current zoning



Housing Development Opportunity Waldoboro, ME 04572 15160_R6-14

Between Route 1 and Old Rte One





Parcel Details

Total Acres: 68.7

Dry Acres: 52.9

Zoning: Rt. 1 Commercial A

Water: Unknown

Sewer: Unknown

This parcel is located in a town-designated growth-area*

Source: Google Earth

Development Potential

Allowed Density: 80,000 sq. ft. lot minimum per unit without sewer and water; 5,000 sq. ft. lot minimum per unit with sewer and water

Units Supportable without Sewer: 28 (approx. 0.4 units per acre)

Units Supportable with Sewer: 460 (approx. 6.7 units per acre)



Illustrative example of development type permitted under current zoning without sewer Source: Heritage Housing Trust

> Illustrative example of development type permitted under current zoning with sewer Source: Island Housing





Housing Development Opportunity Waldoboro, ME 04572 15160_R4-6

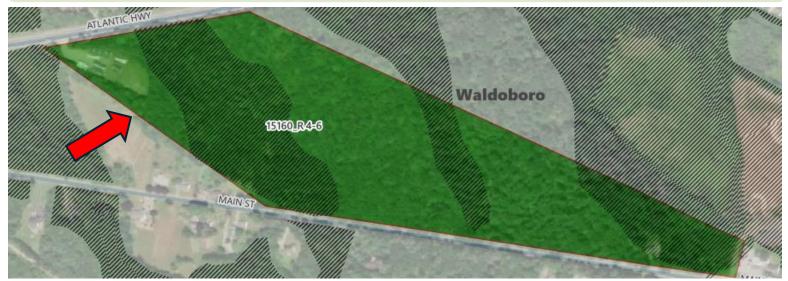
Between Atlantic Highway and Main Street



Parcel Details

Total Acres: 46.1 | Dry Acres: 28.0 | Zoning: Rt. 1 Commercial B | Water: No | Sewer: No

This parcel is located in a town-designated growth-area*



Source: Camoin Associates

Development Potential

This site could support approximately 15 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 3 units per acre

Density could be reduced if units were connected to a central water and/or sanitary supply



Illustrative example of development type permitted under current zoning with sewer

Source: The Cottages at Willet Brook



45 Greenleaf Rd. Westport Island, ME 04578 15170_6-7

A mile and a half from the Westport Town Office





Parcel Details

Total Acres: 6.7

Dry Acres: 6.2

Zoning: None

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Though the site has no zoning, this analysis uses the dimensional requirement of shoreland zoning, which is approximately 1 unit per acre to determine that this site could support 6 units

This density would need to be confirmed by the local planning board



Illustrative example of development type permitted under current zoning



Housing Development Opportunity Whitefield, ME 04353 15180_013-012-A

Along the Happy Farm Trail next to Whitefield Fire and Rescue





Parcel Details

Total Acres: 7.4

Dry Acres: 6.5

Zoning: Residential

Water: No

Sewer: No

Source: Camoin Associates

Development Potential

Allowed Density: 65,340 sq. ft. per dwelling unit. Minimum lot size of 1.5 acres and minimum road frontage of 200 feet

Given the minimum lot size of 1.5 acres and the fact that this site has a total of 6.5 dry acres, this site could support approximately 4 dwelling units, with a density of approximately 1 dwelling per acre and a half



Illustrative example of development type permitted under current zoning



257 Bath Rd. Wiscasset, ME 04578 15190_U10-027

Next to Morgan Motorsports and the Welcome to Wiscasset sign





Source: Camoin Associates

Parcel Details

Total Acres: 33

Dry Acres: 11.8

Zoning: Residential & Commercial

Water: Yes

Sewer: Yes

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 11 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 dwelling per acre



Illustrative example of development type permitted under current zoning



210 Old Bath Rd. Wiscasset, ME 04578 15190_R07-065

Across the street from Taste of Orient and Sweetz and More





Source: Camoin Associates

Parcel Details

Total Acres: 23.7

Dry Acres: 16.5

Zoning: Residential

Water: No

Sewer: Yes

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 16 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per acre



Illustrative example of development type permitted under current zoning



O Old Bath Rd.Wiscasset, ME15190_R07-067-A

Across the street from Taste of Orient and Sweetz and More





Source: Camoin Associates

Parcel Details

Total Acres: 3.8

Dry Acres: 3.8

Zoning: Residential

Water: No

Sewer: Yes

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 3 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per acres



Illustrative example of development type permitted under current zoning



O Old Bath Rd.Wiscasset, ME15190_R07-067-A

Across the street from Taste of Orient and Sweetz and More





Source: Camoin Associates

Parcel Details

Total Acres: 37.6

Dry Acres: 27.9

Zoning: Residential

Water: No

Sewer: Yes

This parcel is located in a town-designated growth-area*

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 27 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per acre



Illustrative example of development type permitted under current zoning



0 Churchill St. Wiscasset, ME 04578

15190_U05-009-A & 15190_U05-004

The land between Rumerill Rd, Willow Ln, Bradford Rd, and Churchill St





Parcel Details

15190_U05-009-A Dry Acres: 32

15190_U05-004 Dry Acres: 39

Zoning: Residential

Water: Yes

Sewer: Yes

Source: Google Earth

Development Potential

Allowed Density: 1 unit per acre

Under existing zoning, lot 15190_U005-004 could support 39 units, which would be approximately 1 unit per acre

Lot 15190_ U05-009-A could support 32 units, which would also be approximately 1 unit per acre



Illustrative example of development type permitted under current zoning



0 Old Ferry Rd. Wiscasset, ME 04578 Lot 6 R-08

Right along the Back River and between Westport Bridge Rd, Old Ferry Rd, and Route 144





Parcel Details

Total Acres: 300

Dry Acres: 200

Zoning: Rural

Water: Yes

Sewer: Yes

Source: Google Earth

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 200 units under existing zoning. Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per acre



156 Willow Ln. Wiscasset, ME 04578 15190_R06-037

Across the street from the nature park on Willow Lane





Parcel Details

Total Acres: 39.0

Dry Acres: 27.5

Zoning: Rural

Water: No

Sewer: No

This parcel is located in a town-designated growth-area*

Source: Google Earth

Development Potential

Allowed Density: 1 unit per acre

This site could support approximately 27 housing units under existing zoning

Given the number of dry acres and the number of units that could fit on this site, there would be approximately 1 unit per 1 acre



Illustrative example of development type permitted under current zoning



